



LOCAL DEVELOPMENT PLAN FOR CRAVEN DISTRICT
OUTSIDE THE YORKSHIRE DALES NATIONAL PARK

Craven District Council

**Authority Monitoring Report
for the Period April 2016 to
March 2017**

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Glossary of Acronyms

Acronym	Meaning
AMR	Authority Monitoring Report
NEYEDC	North and East Yorkshire Ecological Data Centre
ONS	Office of National Statistics
PDL	Previously Developed Land
SINC	Site of Importance for Nature Conservation

Craven District Council Authority Monitoring Report 2016 - 2017

Non-Technical Summary

This Authority Monitoring Report (AMR) reviews the effectiveness of the Saved Policies from the 1999 Craven District Council Local Plan for the 1st April 2016 to 31st March 2017. As with the Local Plan, the AMR covers the area of the Craven District that falls outside of the Yorkshire Dales National Park. The aim of the AMR is to give the authority a better understanding of the important social, economic and environmental factors influencing the District, and allow the effects of policies in the Development Plan to be measured. The 2016 - 2017 Craven District Council AMR seeks to achieve five key tasks which are summarised below.

TASK 1: Review the progress of Local Plan

An updated Local Plan Timetables was approved in October 2016, and scheduled the Publication of the Local Plan in May 2017, with Submission in July 2017. The Council was unable to keep to this timetable because it was necessary to undertake further evidence base work to review the District's objectively assessed housing need following the publication of the 2014 based household projections, and to look at the impact of proposed development on the Long Preston Deeps SSSI.

Over 2016-17 the following work was carried out by the Planning Policy team:

- Informal public consultation, including various drop-in events, on pre-publication drafts of the Local Plan in April/May 2016, and July/August 2016.
- Production of various evidence base/ supporting documents (including Conservation Area Appraisals, Strategic Housing Market Assessment, Habitat Regulations Screening Report, Local Green Space Assessments, Employment Land review, Flood Risk Assessment and Viability Assessment).
- Work with neighbouring authorities on cross-boundary issues as part of the Duty to Cooperate. Production of a Statement of Common Ground (July 2016) between Craven District Council and the Yorkshire Dales National Park Authority, and a Draft Memorandum of Understanding (published in June 2017).

The Council is currently preparing to publish the Local Plan in December 2017, in line with the more recent Local Plan Timetable, dated June 2017.

TASK 2: Review development and changes within the District over the monitoring period to assess the extent to which policies in the Development Plan are being implemented

As the Council does not currently have any adopted new Local Plan policies, the 2016-17 AMR continues to assess the extent to which "saved" policies from the 1999 Local Plan for Craven District (outside the Yorkshire Dales National Park) are being implemented, through the measuring of a series of indicators grouped into the following themes set out below.

Craven District – Its environment, demography and economy

Craven is a predominantly rural district with a rich built and natural environment. It covers 370 km², and has an estimated resident population of 56,300 (2016 Mid-Year Estimate) living in 24,583 households (2011 Census). The 2011 Census identifies that 21.2% of residents were aged 0 to 19, 56.2 % were aged 20 to 64 (the 'working age' population) and 22.6% of residents were aged 65 or over.

At April 2017 the unemployment rate for males was 0.4% (57 claimants) and for females was 0.2% (37 claimants). Unemployment rates in Craven are lower than North Yorkshire as a whole and continue to fall compared to previous years.

The average house price in Craven has increased compared to 2015-16 prices, but remains lower than both North Yorkshire and England as a whole: at March 2017 the average house price in Craven was £201,707.

Economy Indicators

In 2017 the Council brought in a new computer system (called Uniform) for the recording and managing of planning applications. The Council's Employment and Retail Monitoring Database is not compatible with Uniform, and the information within the database must be transferred to Uniform, which is an ongoing and time-consuming process. Therefore, it has not been possible to report on some of the Economy Indicators in the AMR. Once the information on employment and retail developments has been transferred to Uniform, the Council will publish an updated version of the 2016-17 Authority Monitoring Report.

4.8 Ha of land allocated and committed in the Local Plan was still available at 31 March 2017.

At March 2017 there were total of 25 vacant retail units available in the Core Retail Areas of Skipton, Crosshills, Ingleton, Settle and High Bentham.

Housing Indicators

The housing target for the plan period (2012 to 2033) will be 230 dwellings per annum. The housing trajectory for Craven illustrates the District's ability to meet this housing target on available sites over the next five years, and to maintain a supply of available land for housing over the rest of the plan period.

A net total of 230 new dwellings were completed over 2016-2017, including 80 affordable houses. A further 109 affordable houses received planning consent within the 2016-2017 monitoring year.

Environment and Design Indicators

There were no planning applications granted contrary to advice from the Environment Agency on flooding or water quality grounds during 2016-17.

Over 2016-17, a total of £27,229 was secured towards open space provision as a result of planning gain from developments at Reid House, Ingleton and on land between Lords Close and Bankwell Road, Giggleswick.

TASK 3: Where policies are not being implemented, explain why and see what steps should be taken to ensure that the policy is implemented or whether the policy is to be amended or replaced.

The most recent Local Plan Timetable (June 2017) sets out an estimated submission date for the new Local Plan of March 2018, with adoption expected late 2018. The success of policies within the Plan will be monitored from adoption onwards.

TASK 4: Identify the significant effects of implementing policies in the Local Development Plan and whether they are as intended.

The effects of Local Plan policies will be monitored by measuring changes to indicators within future monitoring reports once the new Local Plan is adopted.

TASK 5: Set out whether policies are to be amended or replaced.

The Council in September 2007 agreed with Government a revised list of policies from the adopted Local Plan that are still valid and to be saved beyond September 2007. Saved policies will be replaced by new Local Plan policies once they are adopted.

Part 1: Background and Introduction

1.1 Introduction

- 1.1.1 Monitoring is an essential part of the plan-making process. It gives authorities a better understanding of the important social, economic and environmental factors influencing the District, and allows them to measure the effects that policies in the Development Plan are having, both positive and negative. The Council will produce an Authority Monitoring Report (previously called the Annual Monitoring report) of the Local Plan, using the findings to look at past trends and predict future changes. By doing this, the authority can determine whether any changes are needed.
- 1.1.2 The Authority Monitoring Report will continue to report on Saved Policies from the 1999 Local Plan until the new Local Plan is adopted. It will be published on the Council's website, and a hard copy will be made available at the Council Offices in Belle Vue Square, Skipton. The content of this Authority Monitoring Report has not changed from previous reports, and is outlined below.
- 1.1.3 This Authority Monitoring Report will complete 5 inter-related tasks, namely:
- Task 1 – Review the progress of the Local Plan;
 - Task 2 – Review development and changes within the District over the monitoring period to assess the extent to which policies in the Local Plan are being implemented;
 - Task 3 – Where policies are not being implemented, explain why and set out steps to ensure that the policy is implemented or whether the policy is to be amended or replaced;
 - Task 4 – Identify any significant effects of implementing policies in the Local Plan and whether they are as intended;
 - Task 5 – Set out whether policies are to be amended or replaced.
- 1.1.4 This is the twelfth Authority Monitoring Report to be produced by the Council. It reports on the period 1st April 2016 to the 31st March 2017. As with the Local Plan, the Authority Monitoring Report covers the area of the Craven District that falls outside of the Yorkshire Dales National Park.
- 1.1.5 Further information on the Local Plan and Authority Monitoring Reports from previous years is available on the Planning Policy pages of the Council's website at <http://www.cravencd.gov.uk/PlanningPolicyMonitoring>

1.2 Scope of the Authority Monitoring Report

- 1.2.1 The Authority Monitoring Report will take account of the whole development plan process. As well as looking at the effects of policies within the development plan and the accompanying sustainability appraisal, the objectives, targets and indicators set out in the evidence base studies produced to inform the Local Plan will be monitored. This will allow objectives and policies contained within the development plan to be appraised against wider sustainable development objectives i.e. social, environmental and economic factors.

1.3 Structure of the Authority Monitoring Report

- 1.3.1 The information reported in this Authority Monitoring Report has not changed from that of previous reports. Part 2 of the Authority Monitoring Report is split into 5 sections, each covering one of the 5 tasks listed above.
- 1.3.2 The reporting of indicators is covered under Task 2 "Review development and changes within the District over the monitoring period to assess the extent to which policies in the Development Plan are being implemented". A schedule of indicators is included at Appendix A.

Part 2: Developing Monitoring Systems

2.1 TASK 1: Review the progress of the Local Plan

2.1.1 An updated Local Plan Timetable was published in October 2016. This set out the expected timing of the key stages in the production of the new Local Plan and a list of Supplementary Planning Documents to be produced once the new Local Plan has been adopted. The Local Plan Timetable is available to view on the Council's website at www.cravenc.gov.uk/LocalDevelopmentPlanTimetable.

2.1.2 The October 2016 Local Plan Timetable scheduled the preparation and consultation on the draft Local Plan continuing throughout 2016/2017, with Publication and Submission of the Plan in May and July 2017. The Local Plan was expected to be adopted by December 2017. The Council has experienced some slippage against this timetable for the following reasons:

- A requirement for further evidence base work to be undertaken. In particular, the release of updated 2014 based household projections necessitated an update to the Strategic Housing Market Assessment (SHMA) and an adjustment to the District's objectively assessed need for housing. The revised household projections also had implications for the Employment Land Review, resulting in a need for revisions. The need for an updated Strategic Flood Risk Assessment, Highway Modelling, Infrastructure Delivery Plan and Viability Assessment of the Plan was also identified.
- The response from Natural England to the draft Local Plan consultation in April and May of 2016 raised some concerns over the possible impact of the emerging preferred sites in Giggleswick and Settle on the Long Preston Deeps Site of Special Scientific Interest. Natural England requested that further assessment of these sites was undertaken.
- The Council's barrister issued advice to the Council on the preparation of the emerging Plan, identifying a number of areas in need of further work prior to submission.

As a result of the above work, changes were made to the Draft Local Plan which necessitated a further period of public consultation. This took place in June and July 2017.

2.1.3 The most recent update of the Local Plan timetable was published in June 2017, and schedules the Publication and Submission of the Local Plan for October and December 2017. The Council is currently on track to publish the Local Plan in December 2017.

2.1.4 The Supplementary Planning Documents included in both the October 2016 and more recent June 2017 versions of the Local Plan timetable are:

- An Affordable Housing SPD
- An Householder Development SPD
- A Sport and Recreation SPD
- A Rural Workers Dwellings SPD
- A Flood Risk SPD

These will be produced once the Local Plan has been adopted.

2.1.5 Over the 2016/17 monitoring period the Planning Policy Team has continued to progress the Local Plan, carrying out the following key tasks:

Public Consultation and Drop-in Events

2.1.6 Informal public consultation on a second pre-publication draft of the Local Plan ran for an eight-week period from 5th April to 31st May 2016. As part of this consultation eight

public drop-in events were held in Settle (2), Glusburn, Skipton (2), Bentham, Ingleton and Cross Hills. The consultation sought public opinion on spatial strategy options, draft policies, a pool of sites with potential for residential/ mixed use, and a draft policies map. A Sustainability Appraisal was produced for all aspects of the consultation draft Local Plan, and this was included in the consultation material.

- 2.1.7 The Consultation Documents are available to view on the Council's website at <http://www.cravenc.gov.uk/newlocalplan>.
- 2.1.8 The Planning Policy Team responded to the comments received during the public consultation and, where necessary, the draft Local Plan was amended to reflect the comments. A schedule of comments received, the Planning Officer's response and recommended changes was published to accompany the most recent Pre-Publication Draft Local Plan consultation in June and July 2017. It is available to view on the Council's website at <http://www.cravenc.gov.uk/newlocalplan>.
- 2.1.9 A second public consultation was carried out between 22nd July and 19th August 2016 on draft housing allocations, however this consultation was later withdrawn due to a legal challenge. Therefore the Council was unable to consider the comments received during this consultation period.

Producing and Updating Evidence Base/ Supporting Documents

- 2.1.10 The following evidence base documents have been produced during 2016/17 to support the Local Plan (please note, some of the documents were published in the 2017/2018 monitoring year):
- 16 Conservation Area Appraisals, September 2016
 - Craven Conservation Areas Project: Potential Conservation Area Designations, September 2016 (assessment of three potential new conservation areas)
 - Craven Demographic Forecasts, October 2016
 - Habitat Regulations Screening Assessment, November 2016
 - Five-year Housing Supply Report and Trajectory, November 2016 and May 2017
 - Updated Strategic Housing Market Assessment, December 2016
 - Craven Local Green Space Assessment with Annexes, draft, January 2017
 - Approaching Housing Density and Mix, February 2017
 - Employment Land review, March 2017
 - Updated Strategic Flood Risk Assessment, April 2017
 - Local Plan Viability Assessment, June 2017
 - Modelling Highway Impacts in Skipton, June 2017

In some cases these were done in house by the Council, and in other cases it was necessary to commission specialist consultants to carry out the work on the Council's behalf. All the documents are available to view on the Council's website.

Duty to Cooperate

- 2.1.11 Over the 2016/2017 monitoring year, the Council continued to work with neighbouring planning authorities and public agencies to discuss issues that are "larger-than-local" in scale, i.e. those that cross over the boundaries of the District and affect surrounding areas too. The duty to cooperate on cross-boundary issues is a legal duty that is set out in the 2011 Localism Act. In order for the Local Plan to be found sound when it undergoes examination, the Council must be able to demonstrate constructive, ongoing joint working and cooperation.

- 2.1.12 In July 2016 a statement of Common Ground between Craven District Council and the Yorkshire Dales National Park Authority was submitted to the Yorkshire Dales Local Plan Examination. Following this, a Draft Memorandum of Understanding between the authorities was accepted by Members of the Craven District Council Spatial Planning Sub-Committee on 14th June 2017, and was published as part of the Council's Pre-Publication Draft Local Plan consultation in June 2017.
- 2.1.13 An interim Duty to Cooperate Statement also received the approval of Members of the Craven Spatial Planning Sub-Committee in September 2016. The Duty to Cooperate Statement continues to be added to on an ongoing basis.

2.2 TASK 2: Review development and changes within the District over the monitoring period to assess the extent to which policies in the Development Plan are being implemented

- 2.2.1 The Councils monitoring framework will continue to be developed as the Local Plan is progressed. New indicators will be introduced once the Local Plan is adopted, which will measure whether the adopted policies are successfully achieving the strategic objectives of the plan.
- 2.2.2 As the Council does not currently have any new adopted Local Plan policies, this Authority Monitoring Report continues to assess the extent to which "saved" policies from the 1999 Local Plan for Craven District (outside the Yorkshire Dales National Park) are being implemented. The indicators reported below are grouped into the following themes:
- The Craven District – its environment, demography and economy;
 - The Economy;
 - Housing;
 - Environment and Design.

2.2.3 Craven District – Its environment, demography and economy

- 2.2.4 The following indicators are intended to provide a picture of the current situation in Craven against which the effects of policies can be measured. Please note that Census figures are provided for the entire Craven District, including the Yorkshire Dales National Park.

Demographic Structure

- (i) Population 2011 – Census 2011***
- (ii) 2016 Mid-Year Population Estimate – Office of National Statistics***
- (iii) Age Group Breakdown – Census 2011***
- (iv) Area of District – Census 2011***
- (v) Number of People per Square Kilometre – ONS***
- (vi) Percentage of White/Other Ethnic Groups – Census 2011***

- 2.2.5 The total area of Craven is 1,179 square kilometres. The area of Craven to which the Local Plan relates is 370 square kilometres, with the remainder falling within the Yorkshire Dales National Park. Craven (outside the National Park), is a predominantly rural District with three market towns and a concentration of employment opportunities in the Skipton and South Craven areas.

2.2.6 The resident population of the Craven District (including the Yorkshire Dales National Park) was **55,500** at the 2011 Census. The Office of National Statistics 2016 mid-year estimate raised this figure to 56,300, which is an increase of 800 people from the 2011 figure. The age group breakdown from the 2011 Census is as follows:

0-4 years – 2,500
5-9 years – 2,700
10-14 years – 3,300
15-19 years – 3,300
20-24 years – 2,400
25-29 years – 2,300
30- 34 years – 2,300
35-39 years – 3,000
40-44 years – 4,000
45-49 years – 4,400
50-54 years – 4,200
55-59 years – 4,000
60-64 years – 4,400
65-69 years – 3,700
70-74 years – 2,800
75-79 years – 2,400
80-84 years – 1,800
85-89 years – 1,200
90 and above years – 700

N.B. Figures are rounded independently and may not sum.

Based on the 2011 Census figure, the average population density of the Craven District is 47 people per km².

2.2.7 At the 2011 Census the ethnic makeup of Craven was predominantly white (97.4% of the total population). Of the remaining 2.6%, 1.8% considered themselves to be Asian or British Asian, 0.4% considered themselves to be mixed race, 0.1 % considered themselves to be black or black British and 0.07% considered themselves of another ethnic group.

2.2.8 Employment and Economy

(i) Percentage of Population 16 to 74 in Economic Activity – Census 2011

(ii) Total Unemployed – Census 2011, North Yorkshire County Council Claimant Count Rate Estimates April 2017.

2.2.9 The 2011 Census revealed that 76.5% of males and 67.2% of females of working age (between 16 and 74) were economically active, compared to a total average, for both males and females of 69.9% for England and Wales. At the time of the 2011 Census the total unemployment rate for males within the District was 3.2%, whereas for females this rate was 1.9%.

2.2.10 At April 2017 the unemployment rate for males stood at 0.4% (57 claimants), and the rate for females was 0.2% (37 claimants). The rate for both males and females continues to fall compared to previous years, and is lower than for North Yorkshire as

a whole (rate for males: 0.6, rate for females: 0.4) and significantly lower than for Great Britain as a whole (rate for males: 1.5%, rate for females: 1.2%). These estimates are based on the 2015 resident working age population.

2.2.11 Deprivation

(i) Indices of Deprivation – Rank Average Score – Index of Multiple Deprivation, 2015, CLG

2.2.12 The Indices of Multiple Deprivation combine information relating to income, employment, education, health, skills and training, barriers to housing and services and crimes into an overall measure of deprivation. According to the 2015 English Indices of Multiple Deprivation, Craven District has an overall rank of 250 out of 326 Local Authority Districts (where rank 1 is the most deprived and rank 326 the least deprived).

2.2.13 Housing

(i) Number of Households – Census 2011

(ii) Average Household Size – Census 2011

(iii) Housing Tenure – Census 2011

(iv) Average House Price – HM Land Registry UK House Price Index, May 2017

2.2.14 At the 2011 Census there were 24,600 households in the District, with an average of 2.5 persons resident in each. Housing tenure information at 2011 is indicated below:

- Owned Outright – 10396 (42.3%)
- Owned with Mortgage of Loan – 7577 (30.8%)
- Shared Ownership (part owned, part rented) – 116 (0.5%)
- Rented – Council (Local Authority) – 558 (2.3%)
- Rented – Housing Association/Registered Social Landlord – 1,654 (6.7%)
- Rented – Private Landlord or Letting Agency – 3,360 (13.7%)
- Rented – Other 422 (4.1%)
- Living Rent Free 500 (2.0%)

2.2.15 The average house price in Craven has increased by 7.4% over the year from £187,868 in March 2016 to £201,704 in March 2017. House prices remain lower than in North Yorkshire and England as a whole, though the percentage increase over the year is greater in Craven, as shown in the table below.

Table 1: Annual Price Change of houses in Craven compared to North Yorkshire and England.

Area	Price at March 2017	Price at March 2016	Difference
Craven	£201,707	£187,868	7.4 %
North Yorkshire	£207,106	£202,671	2.2 %
England	£232,530	£222,663	4.4 %

2.2.16 Environment

2.2.17 The Craven District (outside the Yorkshire Dales National Park) has a rich built and natural environment, which includes:

- (i) 29 Conservation Areas (Some Conservation Areas are split by the Yorkshire Dales National Park Boundary). The Craven Conservation Areas Project:

Potential Conservation Area Designations, September 2016 also made recommendations for three further conservation areas to be designated at High Bentham, Low Bentham and Glusburn.

- (ii) 888 Listed Buildings (English Heritage)
- (iii) 32 Scheduled Ancient Monuments (English Heritage)
- (iv) 2 Parks and Gardens of Historic and/or Landscape Interest
- (v) 1 Area of Outstanding Natural Beauty (The Forest of Bowland in the north of the District)
- (vi) 12 Sites of Special Scientific Interest (SSSI) (Natural England)

2.2.18 Crime

(i) Recorded crime data at Local Authority level April 2016 to end of March 2017 North Yorkshire County Council

2.2.19 North Yorkshire County Council collates information on the numbers of offences recorded by the police, categorised into 15 sub-groups of crime, for each local authority (including anti-social behaviour, vehicle offences, arson, violence and various forms of theft and burglary). The total number of offences recorded in Craven (including the National Park) between April 2016 and March 2017 was 1982, and the rate per 1000 population was 35.52.

2.2.20 The rate of crime in Craven is the 4th lowest out of the eight North Yorkshire local authorities, after Ryedale District (rate of 29.41), Richmondshire District (rate of 29.9) and Hambleton District (rate of 32.86). The crime rate for North Yorkshire and York as a whole is 43.31.

2.2.21 Health

(i) General Health, Long-Term Health Problem or Disability Census 2011

2.2.22 The general perception of health in the District is outlined in the 2011 Census according to whether people had limiting long term illness or felt that their health was 'not good'. 0.9% felt their health was very bad and 3.6% of people felt their health was bad. A total of 7.8% of people are very limited in their day to day activities because of a long term health problem or disability.

2.2.23 Economy Indicators

2.2.24 To monitor the take up of land allocated for employment use, the Council have prepared and published Employment Land Take Up Monitoring Reports since the adoption of the Craven District (outside the Yorkshire Dales National Park) Local Plan in 1999. At the end of the Local Plan period in 2006 there was a supply of land allocated for employment use still available. As such, the policies relating to this land have been saved as part of the emerging Local Plan.

2.2.25 However, there has been no further take up of employment land on allocated sites since 2011/12. Therefore the Employment Land Take Up Monitoring Reports for the years since 2011/12 are repetitive of the previous reports. As such, it has been decided to incorporate the information from the Employment Land Take Up Monitoring Report into the main body of the Authority Monitoring Report under indicator EC4, rather than attach a separate as an appendix. The detailed Employment Land Take Up Monitoring Reports from previous years are still available to view on the Council's website at <http://www.cravencdc.gov.uk/article/4456/Planning-policy-facts--figures#AMRs>.

2.2.26 The Council developed an Employment and Retail Monitoring Database in 2008, which recorded all planning applications for employment and retail use that were granted since 1st April 2007, showing the wider take up of employment land on both allocated and unallocated sites. However, in 2017 the Council brought in a new computer system (called Uniform) for the recording and managing of planning applications. The Employment and Retail Monitoring Database is not compatible with Uniform. The Council is in the process of transferring the employment and retail monitoring information onto the new Uniform system, but this is a time consuming process and will not be completed until 2018. Therefore, it is not possible to report on some of the Economy Indicators at this time.

2.2.27 Once the Employment and Retail Monitoring Database has been transferred to the Uniform system the Economy Indicators will be completed and an updated version of the 2016-17 Authority Monitoring Report will be published.

EC1: Total amount of additional employment floorspace completed by type (m²).

2.2.28 Information unavailable at this time (see para 2.2.27 above).

EC2: Total amount of employment floorspace by type on previously developed land (m²).

2.2.29 Information unavailable at this time (see para 2.2.27 above).

EC3: Total amount of additional employment floorspace completed in rural live/ work units

2.2.30 Policy EMP9 of the Craven District Council Local Plan (adopted 1999) allowed the conversion of rural buildings to employment generating uses with ancillary living accommodation subject to certain criteria being met. The policy aimed to encourage enterprise and provide jobs in rural areas, whilst preventing the neglect and dereliction of traditional rural field barns.

2.2.31 Since the policy was adopted in 1999 a total of 81 barns have been converted to live/work units and a further 20 have outstanding planning consents.

2.2.32 In the 2016/17 monitoring year, two rural live/ work units were completed. One of the dwellings included 50m² of B1 employment floor space, however the second was converted from a barn that was previously used as a workshop, so resulted in a loss of 350 m² of B1 employment floor space.

EC4: Employment land available on allocated sites

- 2.2.33 Until new employment land is allocated through the new Local Plan, this indicator will look at the availability of employment land from allocated and committed sites within the 1999 Adopted Local Plan.
- 2.2.34 A total of 30.34 Ha of land was allocated for employment use under policies EMP2 and EMP3 of the 1999 Adopted Local Plan. By the end of the plan period in 2006, 5.4 Ha of this employment land was still available.
- 2.2.35 Since 2006, the take up of remaining employment land has been slow, with a further 0.09 Ha of land developed on committed employment sites (EMP2), and 0.51 Ha of land developed on allocated employment sites (EMP3). There has been no development on either committed or allocated sites since 1st April 2012. Therefore the area of employment land available on allocated sites at 1st April 2017 is 4.8 Ha. This is general employment land, and is not allocated by type.
- 2.2.36 The employment land that remains available on individual sites may form amenity space for the existing units, or be in use as external storage for the surrounding businesses. There have also been constraints identified on some sites, for example the land at Engine Shed Lane, Skipton is in an area of flood risk. All the remaining, undeveloped employment land identified in the 1999 Adopted Local Plan has been assessed within the Craven Employment Land Review, March 2017, and recommendations have been made as to whether the land is still considered to be suitable for employment use and worthy of continued protection and allocation in the new, emerging Local Plan. Those that are considered to be suitable have been identified in the Publication Draft Local Plan, December 2017.
- 2.2.37 For further details on the take up of land allocated for employment use in the 1999 Adopted Local Plan, please see the Employment Land Take Up Monitoring Reports within the Council's previous Authority Monitoring Reports, available at <http://www.cravenc.gov.uk/article/4456/Planning-policy-facts--figures#AMRs>.

EC5: Potential Additional Employment Floorspace which could be provided from outstanding planning consents (gross)

- 2.2.38 Information unavailable at this time (see para 2.2.27 above).

EC6: Total amount of retail floorspace completed

- 2.2.39 Information unavailable at this time (see para 2.2.26 above).

EC7: Number of vacant units in Core Retail Areas

- 2.2.40 The 1999 Adopted Local Plan designated five 'Core Retail Areas', covering the main shopping areas of Skipton, Settle, Crosshills, High Bentham and Ingleton. The purpose of the designation was to protect the role of these settlements as service centres providing a good range of shops and services which support their residents and the surrounding rural communities. Within the Core Retail Areas the Council will resist planning applications to change ground floor shop units to other uses.
- 2.2.41 The table below shows the number of vacant units within each Core Retail Area and the date on which the survey was carried out. The number of vacant units within the District's service centres gives an indication of their vitality.

TABLE 2: Number of Vacant Retail Units in Craven's Core Retail Areas

Core Retail Area	No. units Vacant	No. of vacant units as a % of all units in the Core Retail Area	Date of Survey
Skipton	8	4.2	March 2017
Cross Hills	5	9.3	March 2017
Settle	4	6.7	March 2017
Ingleton	4	14.3	March 2017
Bentham	4	7.5	March 2017

2.2.42 Housing Indicators

H1: Housing Target for the Plan Period

2.2.43 The current 'plan period' will run to 2032/33: this is the period which the Council's Local Plan covers.

2.2.44 The National Planning Policy Framework requires local planning authorities to establish the full objectively assessed need for housing in the plan area, and then use this as a starting point for calculating the annual housing requirement. When calculating the housing requirement, the local planning authority will consider factors such as policy, planning constraints and land availability.

2.2.45 In Craven, this work has all been undertaken as part of the Local Plan preparation. The full objectively assessed housing need for the Craven Plan Area (based on evidence in the Craven Local Plan Strategic Housing Market Assessment, November 2017 update, and the Craven Local Plan Demographic Forecasting Update, Addendum November 2017), is 206 dwellings per annum. Using this figure as the baseline and considering other significant factors, it is considered that a local housing requirement of 230 dwellings per annum is appropriate. This is the figure that will be included in the Craven Publication Draft Local Plan, December 2017.

2.2.46 Prior to the publication of the most recent housing evidence for the Local Plan, the housing target was based on the best information available at the time, including DCLG household projections, and previous drafts of the Strategic Housing Market Assessment, so has changed over the year. For example, in March 2017, the housing target for the Craven Plan Area was 256 dwellings per annum. However, because this Authority Monitoring Report will be published alongside the Publication Draft Local Plan, it seems logical to use the most up-to-date housing target available, which is **230 dwellings per annum**.

H2: Net additional housing completions over previous years

2.2.47 The completion figures for the previous years are set out in Table 3.

H3: Net additional housing completions for the reporting year (2016-2017)

2.2.48 A net total of 230 new dwellings were completed over 2016-2017. This represents an increase from the 2015-16 figure of 187 net completions. The completion of houses on larger development sites at Granville Street, Skipton (39 houses completed), Low Demesne, Ingleton (20 houses completed) and Elsey Croft, Skipton (58 houses completed), have contributed to the figure for 2016-17.

H4: Estimation of additional dwellings which could potentially be delivered in future years

- 2.2.49 The Council is required by Government to maintain a 'five-year land supply'. This means that the Council should be able to demonstrate that there is enough available development land within Craven to meet the District's housing target for the next five years. A housing trajectory has been prepared to accompany the Publication Draft Local Plan (December 2017) to demonstrate the Council's five-year land supply and its ability to maintain the supply over the plan period (up to 2032).
- 2.2.50 The Housing Trajectory considers all the sites that are available for development; those with planning consent (granted up to the end of March 2017), those sites where there is a resolution to grant planning consent subject to a Section 106 agreement, and those sites that will be allocated in the Publication Draft Local Plan, and gives an indication of when housing will be completed on site.
- 2.2.51 The Housing Trajectory shows land available to deliver a total of 1,586 houses over the five year period 2018/19 to 2022/23 from the following sources:
- Planning permissions on unallocated sites: 1201 dwellings
 - Prior approvals for conversions to residential use: 28 dwellings
 - Sites where there is a resolution to grant planning permission subject to the signing of a Section 106 Agreement: 261
 - Preferred housing sites allocated in the Publication Draft Local Plan: 96 dwellings
- 2.2.52 The graph below illustrates the Housing Trajectory for the entire plan period, from 2012 to 2032. It includes net housing delivery for the years 2012/13 to 2016/17, and expected future delivery 2017/18 to 2031/32 against the target for the plan period of 230 dwellings per annum.



H5: Managing housing delivery over future years

2.2.53 The annual average net completion rate for the period 2005 to 2017 is 165 dwellings. The low completion figure for the 2013-14 year has brought the average figure down, but the Local Plan housing requirement of 230 dwellings per annum has only been met on 3 of the previous 12 years.

2.2.54 The lower than target completion rates could be due to a lack of allocated housing sites throughout Craven. The majority of sites allocated in the Local Plan (1999) have been developed. New development sites have been identified in the Publication Draft Local Plan and some of these already have planning applications submitted for residential development. It is likely that planning consents will continue to come forward on the publication draft housing allocations as the Local Plan moves towards submission.

2.2.55 Table 3 below illustrates the statistics relating to Indicators H1 to H4.

TABLE 3: Table Illustrating Housing Indicators for 2005 – 2018

Year	H1 – Annual Housing Target	H2 and H3 – Net Additional Housing Completions	H4 – Prediction of future housing completions	Average completions over previous years	Average completions over plan period (2012 onwards)
05/06	250	165		165	
06/07	250	199		165	
07/08	250	148		165	
08/09	250	289		165	
09/10	250	83		165	
10/11	250	129		165	
11/12	250	267		165	
12/13	230	118		165	140
13/14	230	36		165	140
14/15	230	128		165	140
15/16	230	187		165	140
16/17 (Monitoring Year)	230	230		165	140
17/18 (Current Year)	230		224		

N.B. Please note, for 2005 to 2008 the gross completion figures are used in the above table. The net completion data for these years is not available.

H6: Number of dwellings completed on previously developed land (PDL)

2.2.56 160 dwellings were completed on previously developed land in 2016-17, which is 64% of the gross total number of dwellings completed (the gross completion figure for 2016-17 is 249 dwellings). The majority of these were created through changes of use or conversion of existing dwellings. Of the new build houses, 50 dwellings were completed on previously developed land, which represents 36% of the total of new build dwellings (139 new build houses were built in total).

H7: Number of Gypsy and Traveller pitches in the plan area

2.2.57 No additional gypsy or Traveller pitches received consent during the 2016-2017 monitoring period.

2.2.58 At the 31st March 2017 there were a total of 10 private Gypsy and Traveller pitches within the Craven District (outside the Yorkshire Dales National Park). There is also a 'tolerated' Gypsy and Traveller site which does not currently have planning consent.

H8: Number of affordable homes completed (gross)

2.2.59 80 affordable homes were provided through housing completions in the 2016-2017 monitoring year. The types of affordable houses provided were as follows:

- 74 Social Rented houses;
- 4 Shared Ownership houses, and;
- 2 Intermediate houses.

H9: Number of outstanding housing commitments in the current Saved Local Plan (i.e. remaining Development Plan housing allocations)

2.2.60 Of the sites allocated for housing development in the Saved Local Plan, one site remains wholly undeveloped, and one site has been partially developed. These sites are:

- Land south of Broughton Road, Skipton - partially developed – 0.171 ha remains available;
- Land to the west of Beanlands Drive and Nursing Home, Glusburn – undeveloped – 0.851 ha available.

The potential yield of these two sites is 40 dwellings, should the sites be developed at a density of 40 dwellings per hectare.

2.2.61 These sites have been reviewed as part of the preparation of the new Local Plan, to see if they are still suitable for housing development.

H10: Number of dwellings that have been completed on land not allocated for housing in the current Local Plan

2.2.62 All 230 dwellings completed during 2016-17 were all on sites which were not allocated for housing in the Local Plan.

H11: Number of unimplemented planning permissions which could provide dwellings on previously developed land (including through conversions and change of use) and on greenfield land

2.2.63 The position at 1st April 2017 was as follows:

Previously developed land: 1286 units (including through conversions and changes of use).

Greenfield: 1787 units (including agricultural barn conversions, which are considered to be greenfield).

H12: Number of affordable housing units granted planning permission

2.2.64 109 affordable housing units have been granted planning permission over the 2016-2017 monitoring year (including 20 at Shires Lane, Embsay, 32 on land at North Parade, Skipton and 34 at Firth Mills, Firth Street, Skipton).

2.2.65 Environment and Design Indicators

ED1: Number of planning permissions granted contrary to Environment Agency advice

2.2.66 There were no planning applications granted contrary to advice from the Environment Agency in 2016-17.

2.2.67 The Council consulted the Environment Agency on 85 planning applications, and the Agency responded to 43 of these. Of these responses, two were objections which were resolved through the submission of a Flood risk Assessment for the sites in question.

ED2: Changes in sites designated for their importance for nature conservation (SINCs)

2.2.68 Data on the number and location of Sites of Importance for Nature Conservation is provided to the North and East Yorkshire Ecological Data Centre. The Data Centre sends maps of the sites to Craven District Council so that they can be incorporated into their mapping data.

2.2.69 The most recent update of SINC data was provided in December 2017. It showed 127 SINC's within Craven, outside the Yorkshire Dales National Park. The sites had not changed since the previous update, received in 2013.

ED3: Planning permissions granted for renewable energy schemes

2.2.70 In the 2016-2017 monitoring year three planning consents were granted for renewable energy schemes: one for three biomass boilers at The Rendezvous Hotel, Skipton, and two for wind turbines with the combined potential to generate 256 kilo Watts of energy as follows:

- Land at Higher Blaithwaite Barn, Giggleswick (ref 49/2016/17076) – 6 kW
- West Thornber, Wigglesworth (ref 36/2016/17317) – 250 kW

ED4: Production of an up to date Recreation Open Space Strategy/Audit

2.2.71 An Open Space, Sport and Recreation Facilities Assessment and Strategy was completed in August 2016, with a progress report completed in summer 2017.

ED5: New Open Space provision/contributions from Planning Gain

2.2.72 Over the 2016-17 year, the following contributions were secured towards open space provisions as a result of planning gain:

- Reid House in Ingleton (planning reference 45/2014/14606) - £19,500 was paid to Craven District Council on 27th May 2016. This money was paid to Ingleton Parish Council for them to part cover the costs of the construction of the Ingleton Pump Track project on the former Ingleton Middle School playing fields.
- Land between Lords Close and Bankwell Road, Giggleswick (planning reference 31/2015/16231) - £7,729 was paid to Craven District Council on 20th April 2016. This was paid to Giggleswick Parish Council for new play equipment for Harrison Playing Fields.

2.3 TASK 3: Where policies are not being implemented, explain why and see what steps should be taken to ensure that the policy is implemented or whether the policy is to be amended or replaced.

2.3.1 Craven District Council does not currently have any adopted new Local Plan policies. The Local Plan Timetable approved by Members of the Craven Spatial Planning Sub-Committee in June 2017 sets out a Publication date for the Local Plan of December 2017, with Submission in March 2018.

2.3.2 The Publication Draft Local Plan contains a section on monitoring and a list of proposed new indicators to measure the success of the draft policies. Once the new Local Plan is adopted, the Authority's Monitoring Report will start to report on these new indicators to record the effectiveness over time of the new policies.

2.4 TASK 4: Identify the significant effects of implementing policies in the Local Plan and whether they are as intended.

2.4.1 As mentioned above, the effects of Local Plan policies will be monitored by measuring changes to indicators within the Authority Monitoring Report once the new Local Plan is adopted. Any significant effects will be judged through a comparison of the predicted and intended effects of implementing a policy with the actual observed effects.

2.5 TASK 5: Set out whether policies are to be amended or replaced.

- 2.5.1 Since commencement of the Planning and Compulsory Purchase Act 2004 the entire adopted Local Plan was saved for a period of three years i.e., up to 2007. In September 2007 the Council agreed with Government a revised list of policies from the adopted Local Plan that were still valid and these were 'saved' beyond 2007. Saved policies will be replaced by new Local Plan policies once they are adopted. A list of Local Plan policies which were saved beyond 2007 is set out at Appendix C.

Appendix A – Schedule of Indicators

Indicator Name	Related Local Plan Policies	Data Source
Demographic Structure		
Population 2011	Not relevant	Census 2011
Mid-Year Population Estimate	Not relevant	Office National Statistics
Age Group Breakdown	Not relevant	Census 2011
Area of District	Not relevant	Census 2011
Number of People per square kilometre	Not relevant	Office National Statistics
Percentage of white/other Ethnic Groups	Not relevant	Census 2011
Economy		
Percentage of population 16 – 74 in Economic Activity	Not relevant	Census 2011
Total Unemployed	Not relevant	Census 2011 and North Yorkshire County Council
Deprivation		
Indices of Deprivation – Rank Average Score	Not relevant	Index of Multiple Deprivation – CLG
Housing		
Number of Households	Not relevant	Census 2011
Average Household Size	Not relevant	Census 2011
Housing Tenure	Not relevant	Census 2011
Average House Price	Not relevant	Land Registry
Environment		
Number of Conservation Areas	Not relevant	Local Planning Authority
Number of Listed Buildings	Not relevant	English Heritage
Number of Scheduled Ancient Monuments	Not relevant	English Heritage
Number of Parks and Gardens of Historic and/or Landscape Interest	Not relevant	English Heritage
Number of AONB's	Not relevant	Natural England
Number of SSSI's	Not relevant	Natural England
Crime		
Incidents of Recorded Crime	Not relevant	Office of National Statistics
Fear of Crime	Not relevant	North Yorkshire County Council
Health		
Perception of General Health	Not relevant	Census 2011 and North Yorkshire County Council
ECONOMY INDICATORS		
EC1: Total amount of additional employment floorspace completed by type (m ²)	EMP1 – Industrial Land Supply EMP2 – Existing Employment Commitments EMP3 – Employment Land Allocations/Lapsed Permissions EMP4 – Employment Development Within Development Limits and Established Industrial Areas EMP5 – New Employment Development Outside Development Limits and Established Industrial Areas (Excluding Conversions)	Local Authority Employment and Retail Monitoring Database
EC2: Total amount of additional employment floorspace by type on previously developed land	EMP1 – Industrial Land Supply EMP2 – Existing Employment Commitments	Local Authority Employment and Retail Monitoring Database

(m ²)	EMP3 – Employment Land Allocations/Lapsed Permissions EMP4 – Employment Development Within Development Limits and Established Industrial Areas EMP5 – New Employment Development Outside Development Limits and Established Industrial Areas (Excluding Conversions)	
EC3: Total amount of additional employment floorspace completed in rural 'live/ work' units	EMP9 – Conversion of buildings to employment generating uses with ancillary living accommodation	Local Authority Employment and Retail Monitoring Database
EC4: Employment land available on allocated sites	EMP1 – Industrial Land Supply EMP2 – Existing Employment Commitments EMP3 – Employment Land Allocations/Lapsed Permissions	Local Authority Employment Monitoring Report
EC5: Potential additional employment floorspace which could be provided from outstanding planning consents (gross)	EMP1 – Industrial Land Supply EMP2 – Existing Employment Commitments EMP3 – Employment Land Allocations/Lapsed Permissions EMP4 – Employment Development Within Development Limits and Established Industrial Areas EMP5 – New Employment Development Outside Development Limits and Established Industrial Areas (Excluding Conversions)	Local Authority Employment and Retail Monitoring Database
EC6: Total amount of retail floorspace completed	R2 – New retail development R3 – Ground floor use	Local Authority Employment and Retail Monitoring Database
EC7: Number of vacant units in Core Retail Areas	R3 – Ground floor use	Local Authority Core Retail Area Monitoring
Housing Indicators		
H1: Housing target for the plan period	Not relevant	Local Authority Housing Land Monitoring
H2: Net additional housing completions over previous years	H1 – Housing Provision up to 2006	Local Authority Housing Land Monitoring
H3: Net additional housing completions for the reporting year	Not relevant	Local Authority Housing Land Monitoring
H4: Estimation of additional dwellings which could potentially be delivered in future years	Not relevant	Local Authority Housing Land Monitoring
H5: Managing housing delivery over future years	Not relevant	Local Authority Housing Land Monitoring
H6: Number of dwellings completed on previously developed land	H2 – New Residential Development H3 – Residential Development Within the Development Limits of Skipton, and the Named Local Service Centres H4 – Residential Development Within the Development Limits of Villages	Local Authority Housing Land Monitoring
H7: Number of Gypsy and Traveller pitches in the plan area	H17 – Single residential caravans and mobile homes H18 – New or extended sites for	Local Authority Housing Land Monitoring

	caravans and mobile homes	
H8: Number of affordable houses completed (gross)	H11 – Affordable Housing on Large/Allocated Sites in District and Local Service Centres H12 – Affordable Housing For Local People on Exception Sites	Local Authority Housing Land Monitoring
H9: Number of outstanding housing commitments in the current Saved Local Plan (i.e. remaining Development Plan housing allocations)	H2 – New Residential Development	Local Authority Housing Land Monitoring
H10: Number of dwellings that have been completed on land not allocated for housing in the current adopted Local Plan	H3 – Residential Development Within the Development Limits of Skipton, and the Named Local Service Centres H4 – Residential Development Within the Development Limits of Villages H8 – Rural Buildings for Residential Use	Local Authority Housing Land Monitoring
H11: Number of unimplemented planning permissions which could provide dwellings on previously development land (including through conversions and change of use) and on Greenfield land.	H2 – New Residential Development H3 – Residential Development Within the Development Limits of Skipton, and the Named Local Service Centres H4 – Residential Development Within the Development Limits of Villages H8 – Rural Buildings for Residential Use	Local Authority Housing Land Monitoring
H12: Number of affordable housing units granted planning permission	H12 – Affordable Housing For Local People on Exception Sites	Local Authority Housing Land Monitoring
<i>DELETED INDICATOR - H13: Number of sites identified in the Urban Potential Study which have been developed for housing</i>	<i>Not relevant</i> <i>Removed – The Urban Potential Study is out-dated. The sites which were identified in the Urban Potential Study and remain undeveloped have been assessed in the draft Strategic Housing Land Availability Assessment (SHLAA). A draft SHLAA showing sites that had passed part 1 of the site checklist was made available in February 2013. A new indicator will be included in either 2014-15 AMR or the following adoption of the new Local Plan.</i>	<i>Local Authority UPS Monitoring</i>
ENVIRONMENT AND DESIGN		
ED1: Number of planning permissions granted contrary to the advice of the Environment Agency	Not relevant	Fast Planning database of planning applications
ED2: Changes in sites designated for their importance for nature conservation (SINCs)	Not relevant	NEYEDC
ED3: Planning permissions granted for renewable energy schemes	Not relevant	Fast Planning database of planning applications
ED4: Production of an up to date	SRC2 – Provision of Recreation	Assessment of Open Space,

Recreation Open Space Strategy/Audit	Space in New Housing Developments	Sport and Recreation Facilities, 2004, updated 2008
ED5: New Open Space provision/contributions from Planning Gain	SRC2 – Provision of Recreation Space in New Housing Developments	Local Authority Open Space Monitoring (not done to date)

Appendix B - List of Local Plan Policies That Are Saved Beyond 2007

DIRECTION UNDER PARAGRAPH 1(3) OF SCHEDULE 8 TO THE PLANNING

AND COMPULSORY PURCHASE ACT 2004

POLICIES CONTAINED IN CRAVEN DISTRICT (OUTSIDE THE YORKSHIRE

DALES NATIONAL PARK) LOCAL PLAN

ADOPTED JULY 1999

The Secretary of State for Communities and Local Government in exercise of the power conferred by paragraph 1(3) of Schedule 8 to the Planning and Compulsory Purchase Act 2004 directs that for the purposes of the policies specified in the Schedule to this direction, paragraph 1(2)(a) of Schedule 8 to the Planning and Compulsory Purchase Act 2004 does not apply.

Signed by authority of the
Secretary of State

**GEOFF DIBB
TEAM LEADER, LOCAL DEVELOPMENT FRAMEWORKS
GOVERNMENT OFFICE FOR YORKSHIRE AND THE HUMBER
SEPTEMBER 2007**

SCHEDULE
POLICIES CONTAINED IN CRAVEN DISTRICT (OUTSIDE THE YORKSHIRE
DALES NATIONAL PARK) LOCAL PLAN
ADOPTED JULY 1999

POLICY NUMBER	POLICY TITLE
CHAPTER 3	RURAL ENVIRONMENT
ENV1	Development in the Open Countryside
ENV2	Requirements for Development in the Open Countryside
ENV 10	Protection of Trees and Woodland
ENV 13	New Agricultural Buildings and Structures
ENV 18	Light Generating Development
ENV 12	Farm Diversification
CHAPTER 4	BUILT ENVIRONMENT
BE2	Protection of Road Approaches to Skipton
BE3	Green Wedges
CHAPTER 5	HOUSING
H1	Housing provision up to 2006
H2	New residential development
H3	Residential development within Skipton & local service centres
H4	Residential development within villages
H5	Frontage protection at Lothersdale, Stirton, Eastby and Wigglesworth.
H8	Rural buildings for residential use
H12	Affordable housing on exception sites
H17	Single residential caravans and mobile homes
H18	New or extended sites for caravans and mobile homes
H20	Extensions to existing dwellings
CHAPTER 6	INDUSTRY, EMPLOYMENT & TOURISM
EMP1	Industrial Land Supply
EMP2	Existing Employment Land Commitments
EMP3	Employment Land Allocations/Lapsed Permissions
EMP4	Employment Development Within Development Limits and Established Industrial Areas
EMP5	New Employment Development outside development limits and Established Industrial Areas (excluding conversions)
EMP6	Extensions to Existing Employment Uses
EMP7	Change of Use from Industrial to Non Industrial
EMP8	Conversion of Buildings to Employment Use
EMP9	Conversion of Buildings to Employment Generating Uses with Ancillary Living Accommodation

EMP11	Tourist Development Opportunity Sites
EMP14	Rural Buildings for Tourism Related Use
EMP15	Camping Barns
EMP16	Static Caravans and Chalets
EMP17	Camping and Touring Caravan sites
EMP18	Permanent Buildings on Camping, Caravanning and Chalet Developments
EMP19	Occupancy Conditions
CHAPTER 7	SHOPPING/RETAILING
R1	The sequential approach for new retail development
R2	New Retail Development
R3	Ground Floor Use
R10	Village and Corner Shops
CHAPTER 8	SPORT, RECREATION & COMMUNITY FACILITIES
SRC2	Provision of recreation space in new housing developments
SRC11	The Leeds and Liverpool Canal
SRC12	Protection of public rights of way
SRC13	Protection of land for educational use
SRC14	Protection of land for future recreational use
CHAPTER 9	TRAFFIC, TRANSPORTATION AND CAR PARKING
T2	Road Hierarchy
T4	Relaxation of Highway Standards
T6	Encourage Provision of Effective Public Transport Services
T7	Protection of Track Beds