## Policy Committee – March 1<sup>st</sup> 2016

# STRATEGIC REVIEW OF RECYCLING BRING-SITES



Report of the Director of Services

Lead Member: Councillor Sutcliffe

Ward(s) affected: ALL

- Purpose of Report To seek approval for the removal of the bring sites located on Hall Close Crosshills and to undertake a review of the Council's "bring sites" across the District.
- 2. **Recommendation** Members are recommended to:
- 2.1 Ask officers to undertake a review on the current "bring sites" arrangements across the district with a report on the findings brought back to a future Policy Committee.
- 2.2 Approve the removal of the "Bring Site" located on Hall Close, Crosshills

#### 3. **Background**

- 3.1 "Bring sites" were established in the 1970's as a solution to recycling at a time when residents did not have access to kerbside recycling
- 3.2 Currently there are 24 "bring sites" in the District located on Council or Parish owned land (Appendix A)
- 3.3 There are a further 94 "bring sites" that can be classified as **either** Schedule 2 premises i.e. Campsites, Schools etc. where a collection charge can be made **or** Trade Premises that have allowed the siting of containers on their land at no cost to the Council on the understanding that householders can use the containers. Attached at **Appendix B** is a complete list of all "bring sites".
- 3.4 Each "Bring Site" has a minimum of 2 x 1100 litre containers, one each for paper/card and glass/cans/plastics. These containers are either collected once or twice per week dependant on frequency of use.
- 3.5 Under the existing Controlled Waste (England and Wales) Regulations 2012(CWR), the Waste Collection Authority (WCA) can make a charge for the collection of Schedule 2 waste.
- 3.6 Since the introduction of Alternate Weekly Collections in February 2010, all of our residents now have direct access to a doorstep recycling service and therefore the need for bring sites has substantially diminished.

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- 3.7 Unlike kerbside collection, where loaders can apply discretion on what not to collect from householders (i.e. contaminants), materials put into the Council's bring sites is much harder to police. There is strong evidence that "bring sites" in Craven are being used by businesses who should be paying for the collection of dry recyclates either to the Council or another commercial operator.
- 3.8 The aforementioned means that Council is not only paying for the collection of these materials but also due to a significant fall in recyclates material effected from the 1st April 2016 the Council will also be paying for the waste to be recycled.
- 3.10 The material deposited at the "bring sites" is predominantly commercial cardboard the Council currently receives £20 per tonne for this material but as of April 1st 2016, with the commencement of the new dry recyclates contract, the Council will incur a cost of circa £35 a tonne for treatment of this material.
- 3.11 Craven, as with all other councils who have long established "bring sites" suffers from contaminant issues when delivered to the recycling facility, which puts at risk potential rejection of recycling loads by the recycling contractor. Such a rejection has a cost implication for the Council.
- 3.11 Consultation will take place with all Council Members, Parish Councils and owners of the private land where "bring sites" are currently located. We will also make this consultation available to all residents on the Council's website.

#### 4. "Bring Site", Hall Close, Crosshills

- 4.1 The Council has previously agreed to provide funding of up to £100,000 to support the delivery of a number of actions aimed at improving the quality of Crosshills village centre. This followed consultation with local traders and Glusburn and Crosshills Parish Council to determine ways to create a more attractive, friendly and safe environment for both residents and visitors alike to Crosshills.
- 4.2 One of the actions agreed was to review the recycling "bring site" located in Hall Street Car Park, Crosshills (one of the 24 "bring sites" on Council or Parish Council owned land) with a view to freeing this space for other uses. The current recycling "bring site" is regarded as detracting from Main Street because of its scale and its proximity to the main retail area.
- 4.3 With the introduction of kerb side recycling across Craven and further having regard to paragraph 4.2, Members are asked to consider the removal of the "bring site" at Hall Close Car Park. Should Members approve the recommendation officers will monitor the area for the possible increases in fly tipping. The removal of this "bring site" will inform the wider review of all district wide "bring sites" the outcome of which will be presented to Members at a future Policy Committee.

#### 5 **Implications**

5.1 Financial and Value for Money (vfm) Implications –

There will be a financial positive from the removal of the "bring site" with the Council saving on service and disposal costs. There is also possible income generation

should Traders avail themselves of the Council's Commercial Waste collection services.

6 **Legal Implications –** these are set out in the body of the report.

#### 7 Consultation with others

Director of Services, Strategic Manager - Financial Services (s151 Officer), Solicitor to the Council and Monitoring Officer

Parish Councils in Glusburn and Crosshills, Sutton-in-Craven, Farnhill, Cowling, Kildwick and Lothersdale as well as South Craven Together Group (Crosshills). A summary of comments received and the Council's response is attached at **Appendix C** 

### 8 Appendices

Appendix A – Bring Sites on Council and Parish land Appendix B – Complete List of "Bring Sites" Appendix C, Hall Street Car Park, Crosshills Comments received/Decisions

9 **Author of the Report** – Paul Florentine, Waste Manager, 01756 706429 pflorentine@cravendc.gov.uk

## Appendix A – Bring Sites on Council and Parish land

Parish	Location	
Bolton Abbey	Village Hall Car Park	
Buckden	YDNP Car Park	
Clapham	YDNP Car Park	
Cracoe	Village Hall	
Crosshills	Hall St Car Park	
Draughton	Village Hall Car Park	
Embsay	Village Hall Car Park	
Eldroth	Village Hall Car Park	
Gargrave	Cooperative Car Park	
Giggleswick	Primary School Compound	
Glusburn	Institute	
Grassington	Town Hall Car Park	
Hellifield	CDC Car park	
High Bentham	Grasmere Close Car Park	
Ingleton	Community Centre Car Park	
Kettlewell	National Park Car Park	
Low Bentham	CDC Car Park	
Settle	Greenfoot Car Park	
Settle	Ashfield Car Park	
Settle	Whitefriars Car Park	
Skipton	Coach St Car Park	
Skipton	Town Hall Car Park	
Stainforth	National Park Car Park	
Tosside	Community Centre Car Park	

## Appendix B – Complete list of Bring Sites

LOCATION	TYPE	SITE NAME	CLASS	WASTE STREAM
APPLETREEWIC K	BS	MASONS CAMP SITE	S2	DOMESTIC
APPLETREEWIC K	BS	THE NEW INN	TR	COMMERCIAL
AUSTWICK	BS	WOOD END CAMPSITE	S2	DOMESTIC
AUSTWICK	BS	DALESBRIDGE OUTDOOR CENTRE	S2	DOMESTIC
AUSTWICK TO WHARFE	BS	SILLOTH HOUSE CARAVAN SITE	S2	DOMESTIC
BOLTON ABBEY	BS	REAR OF VILLAGE HALL CAR PARK	BS	DOMESTIC
BOLTON ABBEY	BS	CATGILL CAMPSITE	S2	DOMESTIC
BRADLEY	BS	SLATERS ARMS PH	TR	COMMERCIAL
BROUGHTON	BS	BROUGHTON HALL	TR	COMMERCIAL
BUCKDEN	BS	Y.D.N.P CAR PARK	BS	DOMESTIC
BURNSALL	BS	PRIMARY SCHOOL	S2	DOMESTIC
CARLETON	BS	PRIMARY SCHOOL	S2	DOMESTIC
CARLETON	BS	THE COACH HOUSE, CARLA BECK	S2	DOMESTIC
CARLETON	BS	WORKING MENS CLUB	TR	COMMERCIAL
CHAPEL LE DALE	BS	OLD HILL INN	TR	COMMERCIAL
CLAPHAM	BS	INGLEBOROUGH HALL	S2	DOMESTIC
CLAPHAM	BS	Y.D.N.P CAR PARK	BS	DOMESTIC
CLAPHAM	BS	FLYING HORSESHOE CARAVAN SITE	S2	DOMESTIC
CRACOE	BS	CRACOE VILLAGE HALL	BS	DOMESTIC
CRACOE	BS	DEVONSHIRE HOTEL CAR PARK	TR	COMMERICAL
CROSSHILLS	BS	TOWN END CLOSE	S2/DO M	DOMESTIC
CROSSHILLS	BS	HALL STREET CAR PARK	BS	DOMESTIC
CROSSHILLS	BS	OLD WHITE BEAR	TR	COMMERCIAL
DRAUGHTON	BS	DALES CARE HOME	S2	DOMESTIC
DRAUGHTON	BS	VILLAGE HALL CAR PARK	BS	DOMESTIC
EMBSAY	BS	VILLAGE HALL CAR PARK	BS	DOMESTIC
ELDROTH	BS	VILLAGE HALL CAR PARK	BS	DOMESTIC
GARGRAVE	BS	CO-OPERATIVE CAR PARK	BS	DOMESTIC
GARGRAVE	BS	PRIMARY SCHOOL	S2	DOMESTIC

		COMPOUND		
GARGRAVE	BS	ESHTON RD CARAVAN PARK	S2	DOMESTIC
GARGRAVE	BS	PLAY AWAY	S2	DOMESTIC
GIGGLESWICK	BS	GRAMMAR SCHOOL (KITCHENS)	S2	DOMESTIC
GIGGLESWICK	BS	PRIMARY SCHOOL COMPOUND	BS	DOMESTIC
GIGGLESWICK	BS	MIDDLE SCHOOL	S2	DOMESTIC
GLUSBURN	BS	GLUSBURN INSTITUTE	BS	DOMESTIC
GLUSBURN	BS	GLUSBURN PRIMARY SCHOOL	S2	DOMESTIC
GRASSINGTON	BS	TOWN HALL CAR PARK	BS	DOMESTIC
GRASSINGTON	BS	ANCHOR TRUST, SCAR STREET	S2	DOMESTIC
GRASSINGTON	BS	NYDNP OFFICES	TR	COMMERCIAL
HELLIFIELD	BS	CDC CAR PARK	BS	DOMESTIC
HELLIFIELD	BS	GALLABER CARAVAN PARK	S2	DOMESTIC
HIGH BENTHAM	BS	RIVERSIDE CARAVAN PARK	S2	DOMESTIC
HIGH BENTHAM	BS	PRIMARY SCHOOL	S2	DOMESTIC
HIGH BENTHAM	BS	GRASMERE CLOSE CAR PARK	BS	DOMESTIC
HORTON IN RIBBLESDALE	BS	CROWN HOTEL	TR	COMMERCIAL
HORTON IN RIBBLESDALE	BS	HORTON IN RIBB. SCHOOL	S2	DOMESTIC
HORTON IN RIBBLESDALE	BS	GOLDEN LION HOTEL	TR	COMMERCIAL
HORTON IN RIBBLESDALE	BS	GOLDEN LION HOTEL - BUNK BARN AT REAR	S2	DOMESTIC
HOWGILL LODGE	BS	CARAVAN PARK	S2	DOMESTIC
INGLETON	BS	COMMUNITY CENTRE CAR PARK	BS	DOMESTIC
INGLETON	BS	PRIMARY SCHOOL COMPOUND	S2	DOMESTIC
INGLETON	BS	STACKSTEAD CARAVAN PARK	S2	DOMESTIC
KETTLEWELL	BS	NATIONAL PARK CAR PARK	BS	DOMESTIC
KETTLEWELL	BS	KETTLEWELL CAMP SITE, CONISTONE RD	S2	DOMESTIC
KILDWICK	BS	WHITE LION HOTEL	TR	COMMERCIAL
KIRKBY MALHAM	BS	VICTORIA PH	TR	COMMERCIAL
KIRKBY MALHAM	BS	MALHAM ROAD	DOM	DOMESTIC

LANGCLIFFE	BS	CARAVAN PARK-OPEN ALL YEAR	S2	DOMESTIC
LITTLE STAINFORTH	BS	KNIGHT STAINFORTH CARAVAN PARK	S2	DOMESTIC
LOW BENTHAM	BS	CDC CAR PARK	BS	DOMESTIC
LOW BENTHAM	BS	EVAGLADES	S2	DOMESTIC
LOW BENTHAM	BS	CEDAR HOUSE SCHOOL	S2	DOMESTIC
LOW BENTHAM	BS	GOODENBER CARAVAN SITE	S2	DOMESTIC
MALHAM	BS	LISTERS ARMS	TR	COMMERCIAL
MALHAM	BS	GORDALE SCAR CAMPSITE	S2	DOMESTIC
RIBBLEHEAD	BS	THE STATION INN	TR	COMMERCIAL
SETTLE	BS	THE PLAY BARN	S2	DOMESTIC
SETTLE	BS	RIBBLESDALE RUGBY CLUB	TR	COMMERCIAL
SETTLE	BS	GREENFOOT CAR PARK	BS	DOMESTIC
SETTLE	BS	SOCIAL CLUB	TR	COMMERCIAL
SETTLE	BS	C.E PRIMARY SCHOOL	S2	DOMESTIC
SETTLE	BS	ASHFIELD CAR PARK	BS	DOMESTIC
SETTLE	BS	WHITEFRIARS CAR PARK	BS	DOMESTIC
SETTLE	BS	SETTLE COLLEGE	S2	DOMESTIC
SETTLE	BS	ANLEY HALL	S2	DOMESTIC
SKIPTON	BS	CRAVEN REFERRAL	S2	DOMESTIC
SKIPTON	BS	TYRO TRAINING	S2	DOMESTIC
SKIPTON	BS	CDC - BELLE VUE SQUARE	TR	COMMERCIAL
SKIPTON	BS	CRAVEN HEIFER PH	TR	COMMERCIAL
SKIPTON	BS	CRAVEN PH (OPP TESCO)	TR	COMMERCIAL
SKIPTON	BS	CROSS KEYS PH	TR	COMMERCIAL
SKIPTON	BS	CRAVEN COLLEGE (COLLECT FROM CANAL ST)	S2	DOMESTIC
SKIPTON	BS	COACH STREET CAR PARK	BS	DOMESTIC
SKIPTON	BS	ST STEPHENS R C SCHOOL	S2	DOMESTIC
SKIPTON	BS	SKIPTON GIRLS HIGH SCHOOL	S2	DOMESTIC
SKIPTON	BS	AIREVILLE COLLEGE, AUCTION MART	<b>S</b> 2	DOMESTIC
SKIPTON	BS	AIREVILE COLLEGE, POOL ENTRANCE	S2	DOMESTIC
SKIPTON	BS	AUCTION MART CAFÉ	TR	COMMERCIAL
SKIPTON	BS	SKIPTON HOUSE ( NEXT TO M&S)DOM	DOM	DOMESTIC

SKIPTON	BS	OTLEY STREET NURSERY	S2	DOMESTIC
SKIPTON	BS	TOWN HALL CAR PARK	BS	DOMESTIC
SKIPTON	BS	RAFA CLUB	TR	COMMERCIAL
SKIPTON	BS	CRAVEN NURSING HOME	S2	DOMESTIC
SKIPTON	BS	CARLETON COURT NURSING HOME	S2	DOMESTIC
SKIPTON	BS	VICTORIA MILLS	DOM	DOMESTIC
SKIPTON	BS	HERRIOTTS	TR	COMMERCIAL
SKIPTON	BS	BROUGHTON RD SCHOOL	S2	DOMESTIC
SKIPTON	BS	BROUGHTON RD BOWLING CLUB	TR	COMMERCIAL
SKIPTON	BS	SKIPTON RUGBY CLUB	TR	COMMERCIAL
SKIPTON	BS	SKIPTON CRICKET CLUB (SUMMER ONLY)	TR	COMERCIAL
STAINFORTH	BS	NATIONAL PARK CAR PARK	BS	DOMESTIC
STIRTON	BS	TARN CARAVAN PARK (NEXT TO RED CROSS)	S2	DOMESTIC
STIRTON	BS	TARN HOUSE HOTEL	TR	COMMERCIAL
SUTTON	BS	C.E. SCHOOL	S2	DOMESTIC
THORNTON IN CRAVEN	BS	THORNTON HILL NURSING HOME	S2	DOMESTIC
THORNTON IN LONSDALE	BS	HOLME HEAD CARAVAN PARK	S2	DOMESTIC
THRESHFIELD	BS	THRESHFIELD COURT	S2	DOMESTIC
THRESHFIELD	BS	PRIMARY SCHOOL	S2	DOMESTIC
THRESHFIELD	BS	WOOD NOOK CARAVAN PARK	S2	DOMESTIC
THRESHFIELD	BS	UPPER WHARFEDALE SCHOOL	S2	DOMESTIC
TOSSIDE	BS	CROW TREES PH	TR	COMMERCIAL
TOSSIDE	BS	CROW TREES CARAVAN PARK	S2	DOMESTIC
TOSSIDE	BS			DOMESTIC
WIGGLESWORTH	BS	THE PLOUGH INN	TR	COMMERCIAL

	Bring/Recycling Site, Hall Street Car Park, Cross Hills			Appendix C	
Appendix C					
Meeting held on Friday, 13.11.15 (Between DS; PF; JH; & LW)					
RECOMMENDATION: Remove the bring/recycling site					

Parish Council/Meeting	Date of PC Meeting/or Response Required	Comment	Council's Response
Glusburn and Cross Hills Parish Council	15.10.15 - Received 15.10.15	Happy for the recycling bins to be removed and the site closed. Proviso that the area is turned into car parking spaces.	Can develop designs which could include additional car parking spaces.
Sutton-in-Craven Parish Council	02.11.15 - Received 04.11.15	While the Parish Council understand the traders views. The site is very well used and if removed completely there is concern with regards to fly tipping. Can it be re-sited on an industrial estate for instance? (If this site was removed would then all sites across Craven be removed?)	The site is for domestic waste. To place these bins on an industrial estate would mean that they could not be monitored, so the problem could be worsened. Fly tipping is monitored, investigated and enforced. Only focussing on the Cross Hills Village Centre Improvement Plan.
Farnhill Parish Council	05.11.15 Received 09.11.15	Would like the site to be retained with the possibility of either scaling back or relocating. The bins at the site always seem to be full to overflowing so it obviously is still being used and if it is completely removed than we think there would be problems with fly tipping.	The site is for domestic waste. To place these bins on an industrial estate would mean that they could not be monitored, so the problem could be worsened. Fly tipping is monitored, investigated and enforced.
Cowling Parish Council	02.11.15 Received 11.11.15	The current site in Crosshills is the best location for the recycling bins and they should be retained.	Regardless of the location, there is not sufficient evidence to demonstrate that this site is being used solely by residents.
Kildwick Parish Council		Cross Hills should keep its facilities even if not on the present site. Some Kildwick households use the ones in Cross Hills because there is a tetra pack recycling facility which they don't have.  (Via JH - Collected by a contractor - Skipton Town Hall, Settle and Ingleton. The loss of the tetra pack doesn't make a load of difference.)	The Council to contact the contractor as to whether it would be possible to relocate the tetra pack.
Lothersdale Parish Council	05.11.15	No comments received up to the 13.11.15.	
South Craven Together Group (Cross Hills	02.11.15	Needs to be consideration that nearest waste centre is Skipton which for local	
Chris Dixon via SCTG	Received 28.10.15	NY residents is a 30 mins round trip. Unable to use the one in Keighley. To lose this facility completely would not be in the interests of local businesses or residences or indeed the environment. (Disappointing that 'cardboard' was removed as an option to recycle as many local businesses get deliveries as well as the increase in residences receiving packages through the post e.g. amazon.)	The recycling site is not for local businesses but for domestic purposes. It is illegal for traders to use these facilities as they should have a duty of care/form of contract. This site will be monitored, which may lead to prosecution/enforcement.