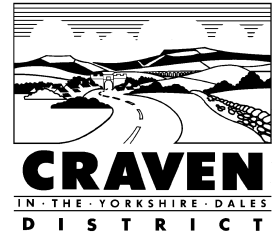


## Policy Committee – 13<sup>th</sup> September 2016

### STRATEGIC REVIEW OF RECYCLING BRING-SITES



Report of the Director of Services

Lead Member – Greener Craven: Councillor Lis

Ward(s) affected: ALL

1. **Purposes of Report** – To seek approval for the removal of all existing ‘bring sites’ across the District other than those identified to be retained in the recommendations.
2. **Recommendation** – Members are recommended to approve:
  - 2.1 The retention of 5 ‘bring sites’ identified at Appendix A and the removal of all other ‘bring sites’ across the District from the 30<sup>th</sup> November 2016.
  - 2.2 The implementation of the communications plan set out in Section 8 of the report
3. **Background**
  - 3.1 Members will be aware that the Director of Services submitted a report to Policy Committee on the 1<sup>st</sup> March 2016 seeking the approval for the bring site located at Hall Close, Cross Hills be removed and a further review of all bring sites across the District.
  - 3.2 It was the decision of Members at that meeting that all bring sites across the District be subject of a full review including the bring site at Hall Close.
4. **Existing Position**
  - 4.1 Members will be aware “Bring sites” were established in Craven in the 1970’s, these were a solution to recycling at a time when residents did not have access to kerbside recycling.
  - 4.2 There are currently a total of 76 bring sites across the District, 72 of which have been established and are serviced by the Council, 2 Household Waste Recycling Centres located at Settle and Skipton serviced by NYCC, with remaining 2 located at two large supermarkets in Skipton who take responsibility for their own disposal (See attached Appendix B).
  - 4.3 These bring sites are established in a number of different locations and will include:

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- a) Council and Parish owned land
- b) Licensed Premises
- c) Campsites

- 4.4 Both (b) and (c) above have been established on the basis that neither of those categories would bear the cost of container hire, collection and disposal, provided that they also made those sites open for use by Craven residents and visitors.
- 4.5 Each of these “Bring Sites” has a minimum of 2 x 1100 litre containers, one each for paper/card and glass/cans/plastics. These containers are either collected once or twice per week dependant on frequency of use.
- 4.6 Inspection of these sites has identified significant abuse of the facilities by commercial entities that by right should be paying for their own collection and disposal of recyclable commodities. Also unlike kerbside collection where loaders can apply discretion not to collect bins that are contaminated the material put into bring sites is difficult to control. Any contamination risks from the rejection of recycling loads which has a financial impact on the Council
- 4.7 Members will be aware that the recyclables commodities market has significantly dropped from what was an income generator for the Council at the point of disposal, to now a significant payment for the Council when it disposes of such waste.
- 4.8 Since the extension of kerbside collection of glass, plastic, cans, plastics, paper and card to all properties in Craven in February 2010, all of our residents now have an opportunity to have direct access to a doorstep recycling service. As a consequence there has been a marked decline in the use of bring sites across the District.
- 4.9 The continued provision of bring sites duplicates this expanded service and with the recent fall in recyclates income the continued provision of brings sites is unnecessary and unaffordable.
- 4.10 It should be noted that some households have chosen not to avail themselves of the kerbside service. This will be for a number of different reasons including for example those who have insufficient room for the storage of the recycling bin.

## **5. Consultation & Outcome**

- 5.1 An online 10 week public consultation on the usage of bring sites was undertaken, with Parish and Town Councils, Council Members and other interested parties made aware of the consultation and signposted to the Council website for them to participate.
- 5.2 Further hard copies of the survey were also placed in public libraries for residents to complete if they so wished.
- 5.3 The online survey and hard copy survey in the public libraries attracted 160 responses together with additional responses received from Parish Councils/Town Councils and other interested parties which are listed at Appendices B & CC respectively.

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- 5.3 The consultation results show that over 51% of residents who responded used the bring sites for excess recycling waste and that nearly 90% of residents use the kerbside recycling collection service.
- 5.4 When residents were asked where they would take their recyclables should the bring sites be removed, approximately 50% would use the kerbside collection, 27% would travel to the next nearest bring site, 26% would take to the Household Waste Recycling Centre (HWRC) and 31% stated that they would take textiles, shoes and books to a charity shop.
- 5.5 Although the removal of the bring sites may affect a number of communities, residents will be able to access HWRCs at Settle and Skipton. It is therefore proposed bring sites be retained in five locations across the district, with the usage of the five locations kept under review.
- 5.6 Where residents struggle to store recycling bins alternative smaller containers can be provided on request. Any households producing extra recycling waste on a regular basis can also request an extra container which currently will be provided free of charge.
- 5.7 Of those who responded to using the bring sites the greatest number of responses were received from the following areas –
- Crosshills/Glusburn – 18
  - Embsay – 19
  - Ingleton – 11
  - Settle – 18
  - Skipton – 53
- 5.8 There were a number of other respondents to the survey. These, included the Parishes of Bentham, Embsay, Grassington and Farnhill who did not complete the online survey but did provide a written response. Details of their responses are contained at Appendix D. This Appendix also includes the results of the previous consultation on the bring site in Crosshills.
- 6. Conclusion**
- 6.1 From the analysis of the results it is clear that that the greatest use of bring sites is for those located in Crosshills/Glusburn, Embsay, Ingleton, Settle and Skipton.
- 6.2 Having regard to the aforementioned it is recommended that bring sites are retained in those locations set out in Appendix A. However the bring sites in other locations should be removed as the kerbside collection in most cases can adequately accommodate resident's needs.
- 6.3 The retention of bring sites in these locations will service those residents who -
- a) Don't wish to have kerbside collection
  - b) Have no room for a recycling container
  - c) Have excess recyclables that can't be accommodated in existing containers

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## **7. Impacts Arising from such a Decision**

- 7.1 It is likely that recycling tonnage taken to the Waste Transfer Station will decrease because of this action, which will mean that disposal costs decrease. However, some of this tonnage would be recovered by an increase in kerbside collection. Commercial entities who currently use the bring sites to dispose their commercial recycling waste will now need to make alternative arrangements for collection and disposal. This might result in the Council increasing its commercial waste income should these entities use the Council service although there is no requirement for
- 7.2 There may be an increase in fly tipping which will require increased Cleaner Neighbourhoods patrols and enforcement action. It may also be necessary to consider the use of surveillance cameras at known blackspots, which will have a financial implication. Any additional costs associated from the above will be met from existing budgets with the savings made in the reduced collection and disposal costs of waste delivered from bring sites.
- 7.3 The reduced collection at bring sites will mean an estimated financial saving of £9,000 from collection and disposal costs. It will further give extra capacity and resilience on round collections to deliver an improved service.
- 7.4 By way of an explanation the bring sites are serviced currently on 8 working days in a four weekly cycle. The labour currently deployed equates to two crews of two each Friday. The labour saved by reducing bring sites will be deployed on other waste management activity including offsetting the number of collections from an increasing number of properties.
- 7.5 Any savings identified in the removal of the bring sites will be used to offset the reduction of income from the fall in the value of the recyclable material.
- 7.6 Some existing bring sites have charity banks provided for textiles, books and shoes. Should the recommendations made be approved these 'banks' will remain in place until such time that the relevant charity decides to remove it or the land owner requests that they be removed.

## **8. Communication**

- 8.1 Should members approve the recommendations the Waste Management Team will work with the Communications and Marketing Team to publicise the changes.
- 8.2 Leading up to the reduction of service, notices will be placed at all bring sites notifying residents of the removal date and alternative bring sites. We will provide details on how residents can request recycling containers if they do not currently have any or require a smaller container because of storage issues or require additional containers.
- 8.3 The removal of sites will begin from the 30th November 2016 onwards, this will allow for the placement of notices on the sites for a few weeks to give residents alternative arrangements for disposal of their waste and request and receive containers before the closure of sites.

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- 8.4 All bring sites removed will be left clean and tidy and any screening will be removed by the Council as soon as possible. We will monitor the closed sites to deal with any fly tipping problems that may arise.
- 8.5 In addition to placing signs at the relevant redundant sites, the Parish/ Town Council will be informed of the Council's decision along with any relevant landowner.
- 8.6 The Council's website will be updated to provide information on the change of service following the Council's decision. Residents will be further notified via a statement in the local press.

### 9. Implications

#### 9.1 Financial and Value for Money (vfm) Implications –

The estimated financial positive of £11,705 from the removal of the “bring site” would be transferred to the Council's current Income and Savings Plan.

#### Current Position

	Rate/tonne	Tonnage	£
Bring Sites Tonnage 1360		1360	
Recycling credit per tonne	£48.95		- £66,572.00
Disposal costs per tonne	£30.97		£42,119.00
Collection costs (vehicle and crew)			£33,166.00
<b>Cost of Bring Site Service</b>			<b>£8,713.00</b>

#### 5 Bring Site Operation

5 Bring sites	Rate/tonne	Tonnage	£
Bring Sites Tonnage at retained sites (assumed 10%)		136	
Tonnage diverted to kerb site collection (assume 40%)		534	
Tonnage diverted to commercial contracts (assume 60%)		816	
Recycling credit at retained bring sites	£48.95		-£6,657.20
Recycling credit increase at kerbside	£48.95		- £26,139.30
Disposal cost increase at kerbside	£30.97		£16,537.98
Collection cost increase at kerbside			£13,266.00
<b>Revised Cost of Bring Site Service</b>			<b>-£2,992.52</b>

There is also possible income generation should Traders avail themselves of the Council's Commercial Waste collection services.

- 10. **Legal Implications** – these are set out in the body of the report.
- 11. **Consultation with others**

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- 11.1 Director of Services, Strategic Manager - Financial Services (s151 Officer), Solicitor to the Council and Monitoring Officer
- 11.2 Residents via our online public consultation and public libraries, Parish/ Town Councils and other interested parties
12. **Appendices**
  - Appendix A – Proposed Bring Site Locations
  - Appendix B – Current Bring Site Locations
  - Appendix C – Survey Questionnaire
  - Appendix D- Summary of Responses
  - Appendix E – Comments received
13. **Author of the Report** – Wyn Ashton, Environmental Services & Housing Manager, 01756 706338 [washton@cravendec.gov.uk](mailto:washton@cravendec.gov.uk)

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## APPENDIX A

### PROPOSED LOCATION OF RETAINED BRING SITES

<b>Locality</b>	<b>Site Location in Locality</b>
<b>Crosshills/Glusburn</b>	<b>Glusburn Institute</b>
<b>Embsay</b>	<b>Village Hall Car Park</b>
<b>Ingleton</b>	<b>Community Centre Car Park</b>
<b>Settle</b>	<b>Whitefriars Car Park</b>
<b>Skipton</b>	<b>Coach Street Car Park</b>